



June 2020

## A message from the CRA President

**Antoinette Sagaria**  
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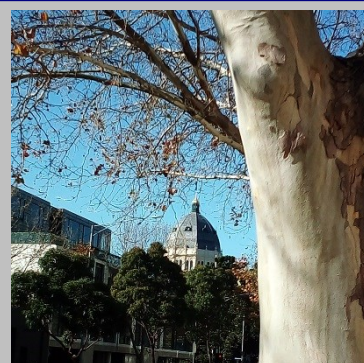


- How we can contribute to the survival of businesses Lygon Street and the surrounding area
- The Committee continues to meet despite Covid-19 restrictions
- Participation in a Zoom meeting with the Lord Mayor Sally Capp and other local leaders
- CRA continues involvement in heritage and development issues

**Follow the Faraday Street toilet  
saga. Be sure to have your say**  
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Strategy Plan Review  
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**Farewell to a much valued Carlton  
resident Brian Falconer 1933—2020**  
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**Harmony Day postponed due to Covid 19**

**Life in Lygon  
Street with  
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Supported by the Community  
Services Grants Program

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## From the President

To our members and friends,

I am honoured and delighted to have been elected President of the CRA for 2020. Thank you all for your ongoing support and participation.

It has certainly been a challenging start to the year with the spread of Covid-19 which has undoubtedly changed our community forever. Lygon and surrounding streets are the heart of our community and to see the area without the usual vibrancy is saddening. There will be shops, restaurants and services that may not survive this difficult time, and I encourage you, where appropriate, to support those that remain open.



### *May CRA Committee meeting via Zoom*

Despite Covid-19 restrictions in full force, the CRA has remained busy as always. In order to adhere to social distancing requirements, the CRA has successfully conducted monthly meetings via Zoom in March, April and May. We anticipate that at the moment meetings will continue in this manner.

In late April, I participated in a Zoom meeting with the Lord Mayor Sally Capp and the heads of various organisations and community groups within the City of Melbourne. While we were not given a great deal of time to each express concerns for our areas, it was evident that those concerns raised by our members and friends were shared by other postcodes.

The meeting was a good start in opening the lines of communication between the CRA, related organisations and Council. I have asked that these meetings become more regular in order to communicate our concerns and continue the conversation. I encourage the membership to express their concerns to us via email and we will endeavour to raise these issues where possible and appropriate.

Heritage and development still remain one of the primary concerns for the CRA. There have been tireless efforts this year to participate in the review of the World Heritage Strategy Plan for the World Heritage Environs Area of the Royal Exhibition Building and Carlton Gardens as well as crucial amendments to the planning scheme. I would like to thank the committee and particular members for your contributions. I would encourage the broader membership to remain informed and to support our community through the CRA.

While Covid-19 has altered our day to day in many ways, as a proud Carltonian, I'm confident that the fabric of our community will continue to remain strong. I am proud to see our community come together and support one another. I look forward to seeing you all from an appropriate social distance.

**"If you are experiencing hardship due to Covid-19, City of Melbourne is offering assistance through suspension, or deferral of rates. For further information please visit <https://www.melbourne.vic.gov.au/residents/rates/Pages/rates.aspx>."**

## City of Melbourne Libraries

The CoM investment in E materials has been significant amidst COVID.

Library membership and on-line usage has grown phenomenally. As a member, go on line and take a look at the new materials.

The eLibrary service includes [eBooks](#), [eAudiobooks](#), [eMagazines](#), [online newspapers](#) and [learning resources](#).

## IT'S TIME TO JOIN CRA

<https://trybooking.com/BHFOL>

OR, for an EFT payment—

CRA Direct Credit Details: Bendigo Bank,  
BSB: 633 000 Account No.: 146960570.

**Please ensure all details are included for  
EFT membership payments.**

Find a membership form [here](#)

## Heritage/Royal Exhibition Building (REB) WHEA Strategy Plan Review & Council's Heritage Review

The World Heritage Environs Area (WHEA) Strategy Plan Review provides a very useful example of the challenges in providing effective heritage policies and controls, when the WHEA straddles two municipalities, and when the heritage policies and controls are so varied and fluid.

At the outset, it is important to note the distinctive nature of the Statement of Significance that has been developed for the WHEA.

*This Statement of Significance is unusual in that the Environs is defined for its capacity to give support to the more important place which it surrounds. In this context, the statement serves principally to demonstrate how the environs is supportive for the Royal Exhibition Building and Carlton Gardens.*

Review of the World Heritage Strategy Plan for the Royal Exhibition Building and Carlton Gardens World Heritage Environs Area - Discussion Paper p 11 Find it [here](#)

At page 12 of the same Discussion Paper, the authors note one of the implications of this observation.

### ***How is it significant?***

#### ***Issues***

*A sentence should be included to explain that the place is important because of its historical significance, its rarity, its research potential, its representativeness, its aesthetic significance, its technical significance, its social significance and/ or its associative significance. These descriptors are shown in brackets at the end of the heritage criteria listed above. Usually this section would indicate the threshold for which the place is considered important but this is not applicable because the WHEA is supporting a place of World Heritage significance, the REB & Carlton Gardens. (emphasis added by author)*

However, this revised Statement of Significance for the WHEA will also have an important secondary purpose. Since the statement will replace part of the **Carlton Precinct Statement of Significance** (prepared by the City of Melbourne) this revised WHEA Statement will **also** provide an important context for assessing development proposals that impact on heritage places **within** the WHEA.

Given that the revised WHEA Statement will become the principal source of guidance in

relation to those heritage places (within the WHEA) that the City of Melbourne submits should be re-graded as

Contributory, there is a very strong argument for the revised WHEA Statement to include the threshold for which the precinct is considered important. Further, as the South Drummond Street area was one of the earliest areas to be recognised for its heritage significance (D Jackson E Walker Architects PL (c.1976) **Drummond St South Carlton Historic Area Conservation Study**) this area must be designated an area of State Significance.

### **Impact of City of Melbourne Heritage Review C258**

With both Yarra and Melbourne there are significant differences in the heritage and built form controls. Thus, the following section emphasises the key challenges arising from the adoption of the revised heritage policies included in the Planning Scheme Amendment C258.

In this Amendment, the City of Melbourne has determined that ALL the existing letter graded heritage places should be re-graded (re-categorised) as either Individually Significant (whether within or outside precinct overlays) or Contributory. More specifically, according to the Council's lead barrister, 'all properties the subject of the grading's review are either individually places of Local Significance or parts of precincts which are of Local Significance.' (Council's Part B Submission to the C258 Planning Panel pp 34-35).



***Old Children's Hospital Former Nurses Home  
Rathdowne Street***

125-139 Rathdowne St Former Nurses' Home (Old Children's Hospital). Heritage Place currently graded 'A' (of State Significance) to be re-categorised as an Individual Place of **Local Significance**. *continued on page 4*



*continued from page 3*

Currently, all the letter graded Heritage Places (whether within or outside heritage overlays) have individual significance in their own right. We know this because many of these places ‘occupied’ individual heritage overlays (ie were not part of a precinct overlay).

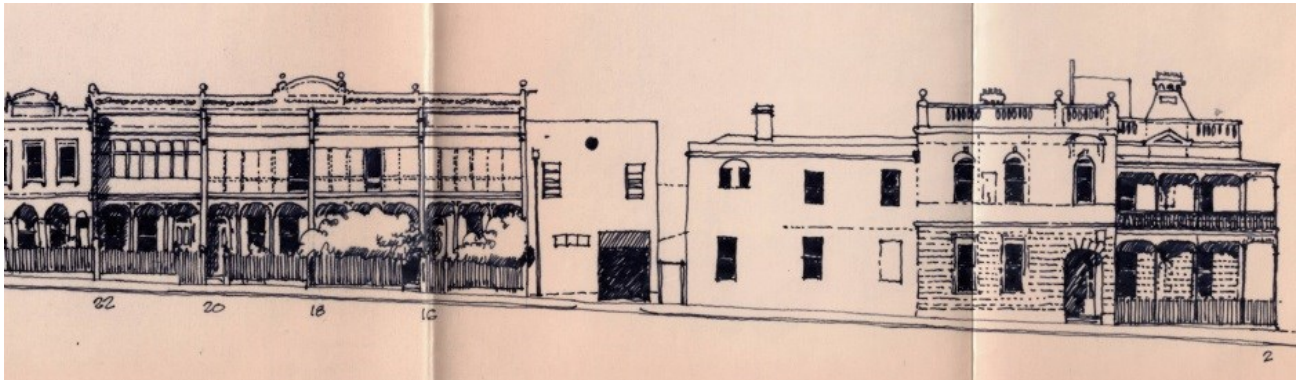
In the re-exhibited C258 Heritage Inventory for the Carlton area, the Council officers recorded 7 “D” graded and 42 “C” graded heritage places that occupied individual heritage overlays (evidence tabled by the City at the C258 Panel Hearing).

Sadly, from the perspective of the Carlton Community, the City has determined that most of the D and C graded places (within the precinct overlays) should translate to the new Contributory Grade (Category) and lose their individual significance.

Does this matter? The Council doesn’t believe so, but the CRA argues that this shift in status amounts to a significant downgrade.

Quite simply, if a heritage place is no longer significant in its own right, but just considered to be a contributing element in a wider precinct, there will be NO site specific Statement of Significance prepared for the place

That is, there will be no way Council Officers (and other stakeholders) will know what heritage elements of the place contribute to the wider heritage precinct. This lack of guidance will be particularly problematic in any review of planning applications which involve the demolition of heritage fabric.



From D Jackson E Walker Architects PL (c.1976) ***Drummond St South Carlton Historic Area Conservation Study***. In Am C258 (as adopted) 16-22 Drummond Street is categorised as Contributory. (The terrace will no longer be regarded as individually significant).

A further complication arises from the advisory (discretionary) character of the local heritage policies included in the adopted Planning Scheme Amendment. The State Government has determined that Local Policies cannot mandate outcomes. These policies can only provide guidance. The key planning controls that may include mandatory benchmarks (eg height controls) are the Zoning provisions and the Design and Development Overlays (DDO’s).

Each municipality within the WHEA area has a very different set of these ‘complementary’ controls. The City of Yarra relies heavily upon the mandatory provisions within their residential zones, but these provisions only apply to dwelling and residential development proposals. This limitation also applies to those residential zones to the north of the REB & CG within the City of Melbourne; that is, those development proposals north of Carlton Street.

To the west of the REB & CG (within the City of Melbourne) there is extensive DDO ‘coverage’. However, these DDO’s include NO mandatory controls; they are all discretionary. Further, there is one ‘individual’ Heritage Overlay on Rathdowne Street (the site of the former Children’s Hospital) that has no DDO coverage at all.

These are just SOME of the issues that should concern the Carlton community.

**Ewan Ogilvy**  
**30 April 2020**

## Carlton Residents Association Review and Response to: World Heritage Strategy Plan for the World Heritage Environs Area of the Royal Exhibition Building and Carlton Gardens ('The Strategy Plan').

The review is being undertaken by Hansen Partnership Pty Ltd, in partnership with HLCD Pty Ltd, on behalf of the Executive Director, Heritage Victoria.

### Response to Discussion paper:

Top 10 comments/ issues/ questions are as follows and are not in a particular order of importance but follow the reading of the review as it is set out by Hansen Partnership.

1. The Statement of Significance for the expanded WHEA should be designated an area of state significance. As the WHEA Statement will **also** provide an important context for assessing development proposals that impact on heritage places **within** the WHEA, it should indicate the threshold for which the precinct is considered important.  
*Executive Summary Page 4*
2. Increase the Buffer Zone to include the western side of Drummond Street as outlined in the discussion paper. The extension to the southern boundary is supported.  
*Recommended Changes Page 7*
3. Include the entire site of the former Children's Hospital, H081 and other Heritage sites within the expanded WHEA, which are the subject of 'individual' Heritage Overlays.  
*Altered Statement of Significance Page 13*
4. The Statement of Significance should apply to the whole WHEA, not just the 'Area of Greater Significance'. The distinction between the 'Area of greater Significance' and the 'Area of lesser Significance' should be removed (as recommended by the consultants).  
*Existing Planning Provisions Page 28*
5. Amend the schedule of the Heritage Overlay to include a specification of the Statement of Significance for the expanded WHEA – H0992 (as required by Clause 43.01-5 of the Melbourne Scheme)  
*Review of 2009 Strategy Plan Page 28*
6. The Revised Strategy Plan for the expanded WHEA should receive the status of an incorporated document in the Melbourne Planning Scheme.  
*Existing Planning Provisions Page 32*
7. Enforce stronger DDO controls in the expanded Buffer Zone including mandatory height controls.  
*(DDO13) Page 35*
8. Heritage Victoria should have a mandatory role in the assessment of Application for Permit in the WHEA. The Executive Director of HV should be a determining referral authority concerning development applications specifically relevant to the potential impacts on the World Heritage listing of the REB and Carlton Gardens and for development applications over a specified scale (as recommended by the consultants at page 89 of the Discussion Paper).  
*Planning Provisions Page 38*
9. The Visual Impact of any proposed buildings that exceed the Recommended Maximum Height in the Melbourne Planning Scheme should be considered from other public vantage points, not just street level and frontage. For example – the buildings south of Victoria Street. Our recommendation as noted above, is that areas of Carlton in the WHEA should have Mandatory Height controls throughout.  
*Urban Structure Page 46*
10. Protection of all existing views of the Dome.  
*Views and Vistas 6.2 Page 66*

**Trish O'Loughlin Peter Sanders Ewan Ogilvy**

May 2020



World Heritage Environs Area under review Image: Visitmelbourne.com

### Review of the World Heritage Strategy Plan for the Royal Exhibition Building and Carlton Gardens World Heritage Environs Area -Timeline.

#### Phase one : Targeted consultation

- see page 5 for the CRA response

#### Phase two: Community Response

- The Strategy Plan and other documents will be made available **for public comment** as part of a co-ordinated community consultation process.
- This will be conducted via the **Engage Victoria website** and supported by a World Heritage Management Plan Discussion Paper and survey
- Timing expected to commence in June 2020.

#### Phase three: Submissions to the Heritage Council

- Once the draft Strategy Plan has been prepared it will be available for public inspection. Any person may make a written submission
- Timing – mid to late 2020

### Planning The Carlton toilet saga

While there has been a long ‘consultative’ road so far on the Faraday Street Toilet issue, there is more ‘consultation’ to come. This will involve an online survey on the Participate Melbourne site. This further delay is cause for dismay.

Keep in mind the toilet is replacing the original underground heritage toilet on the east side of Faraday Street and needs to be in close proximity to this original location and that orientation could be a relevant issue.

**Over many years, CRA has advocated for this replacement but new trader stakeholders in the vicinity now seek in-put.**

It is important for Carlton residents to have input, along with traders. *continued on page 8*





## A Message from Ellen Sandell

### After COVID-19: do we want to go back to 'normal'?

What a strange start to the year we've all had.

If, in January, you'd told me that I'd spend more than a month bunkered down at home with my 3 year old and 1 year old, unable to leave or see family and friends, with playgrounds, cafes and schools all closed, I wouldn't have believed it.

2020 sure has dealt us some cruel blows, especially for those affected by the bushfires who have also had to deal with unemployment, home-schooling, anxiety, and everything else that has come with this pandemic.

While it's been an incredibly tough start to the year, this pandemic has also brought out some of the best aspects of humanity.

Whilst physically apart, communities like ours have come together in the most incredible ways.

In my street we've started a neighbour's Whatsapp group and people have offered to buy groceries for each other. I've noticed people much more willing to smile at each other and say hello as they pass by (at an appropriate distance).

We've seen state and federal governments jump in to help out the vulnerable, with increases to JobSeeker, JobKeeper, free childcare, and additional support for people sleeping rough on our streets.

As we look towards life after COVID-19, now is the time to ask: what kind of society do we want to build? Are there elements of pre-COVID life we might like to leave behind?

**Do we really want to return to 'normal' if that means a record number of people sleeping rough on the streets, an unemployment system that leaves many people behind, and an economic system that values profit over the planet?**

Instead, I'd like to see us build a better 'normal'.

The COVID-19 crisis has taught us that governments can make bold, transformative decisions when they need to. For example, the Victorian Government has set aside more than \$24 billion for our state's recovery and to help people back into work.

With this, we have the opportunity to do things differently. I think our community would like to see our government use this money:

- to build tens of thousands more public homes and make sure everyone has a roof over their head;
- to create jobs in building renewable energy infrastructures;
- to fund a huge environmental restoration program which would create jobs for young people as well as restore ecosystems and communities damaged in the summer's bushfires;
- to boost our public hospitals and public schools, so no-one has to go to a school that's falling down around them; and
- to ensure our carers, educators, and healthcare workers are paid properly for the incredible work they do.

I call this a 'Green New Deal' or 'building a better normal', but I'd love to hear your ideas for what this could look like. Post-pandemic, is there something you'd like to see done differently? What society do you want to build, now we've been reminded what is truly important?

Please email me at [office@ellensandell.com](mailto:office@ellensandell.com) and let me know. I'd love to hear your thoughts on how we create a society that puts people's health and happiness first.

Ellen is a State MP for the Greens in Melbourne.



*Ellen Sandell at  
2020 Climate Forum*

*continued from page 6*

## The Toilet

### Background/Issue

Carlton residents, through the Carlton Residents Association have requested a new public toilet in the vicinity of the closed underground toilets that were located in Faraday Street, east of Lygon Street. The toilet was decommissioned in 2016 as it provided an unsafe environment and did not provide adequate access for people with a disability.

### Objectives of Consultation

- To identify stakeholders who may be impacted by this decision
- To provide information to the community that assists them to make informed decisions
- To receive information and perspective of stakeholders
- To demonstrate that Council has listened to previous consultation and feedback
- To outline how the community's input will inform Council's decision
- To get a better outcome through effective engagement with stakeholders.

## Local government elections

Local Government elections 2020: The Minister for Local Government has announced that the Municipal elections will go ahead in October 2020. Recent reforms to the Local Government Act were not directed at the City of Melbourne which is governed by a separate Act.

There were some minor changes within the CoM election process but we await the long promised comprehensive review. Regrettably again this will not happen in time for the next election. The current gerrymander will remain.

Jackie Watts, a current councillor, encourages local residents to seriously consider standing for election. Jackie is available to share insights with anyone thinking of standing and is considering standing again herself. There is much to be done. Call 0400 305 323

## A word from La Mama

Dear valued CRA members

Here is a brief but violent history of the last two years for La Mama

In March 2018, our CEO Liz Jones was presented with the **Australia Council Award for Theatre** at Carriageworks in Sydney. We were honoured and delighted.

In May 2018, La Mama was completely gutted by fire. We at La Mama and our loyal community were all utterly devastated. (However we presented all programmed works at temporary venues for the rest of 2018.)

In September 2018, the Minister for the Arts in Victoria, Martin Foley, kick started our REBUILD campaign with the contribution of one million dollars.

In July 2019, CEO Liz Jones was presented with the **Sue Natrass Award** for *exceptional service to the live performance industry* at the Helpmann Awards Ceremony at The Arts Centre Melbourne.

In November 2019, we reached our 3 million dollar target for the REBUILD with large contributions from our philanthropic sector, a huge community effort.

In March 2020, our chairperson Richard Watts was presented with the **Sidney Myer Performing Arts Award for Excellence in Facilitation**.

In March 2020, La Mama's co-CEO Caitlin Dullard was presented with the **Geoffrey Milne Award for Outstanding Contribution to Independent Theatre** at the Green Room Award Ceremony on line.

**In April 2020, The Australia Council terminated La Mama's multi-year funding after 47 continuous years.**

We of course found the action of the Australia Council terminating our multi-year funding, without notice, astounding, damaging and humiliating. The fact that they funded two similar venues nearby for the very first time compounded this humiliation.

I do not think we would have survived this devastation without the amazing support from our loyal community, the generosity of the philanthropic sector and strong backing from our State government.

Thank you all so much. We will survive!



*La Mama Courthouse*



## Vale Brian Terence Falconer OAM 2015

The OAM citation reads: *For service to the community of Carlton.*

The Carlton community has lost a committed and active local resident with the recent passing of Brian Falconer.

Throughout his time in Carlton, Brian engaged in numerous activities, which have contributed to the wellbeing of many in the community.

Of course for those who are passionate about VFL, Brian is also remembered as having been a highly successful Hawthorn player and a very influential member of the club's life member committee.

Apart from a major contribution to the functioning of this football team, notorious for its often successful opposition to Carlton, his heart was nevertheless in the right place when it came to tennis.

Some 35 years ago, he and another member of the Italian Tennis Association presided over its transition to a residential tennis club, initially known as Exhibition Tennis Club before it settled into a long and successful period as Carlton Gardens Tennis Club, under Brian's presidency, ably assisted by his wife Pauline as secretary. His involvement inevitably led to leadership roles.

In recent years, Brian focused on the Community Tennis Coaching Program (which is for families originating from the Horn of Africa). The Carlton Residents Association would provide an annual grant which supported program members to attend two days of the Australian Open. It was part of an initiative by Tennis Australia to promote its grassroots Hot Shots children's program.

Brian's service to the Carlton community, via CRA and City of Melbourne, dates back to 2008.



*Brian Falconer receives the Melbourne MP's Volunteer Award from Adam Bandt*

As a member of the Carlton Residents' Association, Brian worked with the City of Melbourne promoting the Opportunities for Carlton project and in 2013 was awarded a Melbourne MPs Volunteer Award.

He was especially involved in heritage issues relating to Royal Exhibition Building and Carlton Gardens and worked with the City of Melbourne on its Opportunities for Carlton project as Co-Chair of the Carlton Together Group since 2009.

By 2017, as a member of the CRA working group covering noise abatement – Brian had taken the lead in identifying and documenting the ways residents could complain and achieve intervention to put an end to outlandish party noise from neighbouring apartments and houses. His work included discussions with the Environment Protection Authority and Victoria Police.

These are some of the obvious contributions he made. In addition he worked quietly behind the scenes supporting a wide spectrum of work within the community with warmth, friendship and good sense. One such example, drawing on his accountancy training, was advising a secondary

school student exchange organisation on how to achieve a satisfactory auditing relationship.

CRA mourns his passing and extends heartfelt condolences to his wife Pauline and the extended family.

## Downtown Carlton during COVID-19

Carltonians have been staying safe and staying inside during the coronavirus outbreak, if the drop in pedestrian numbers and cars on the streets is anything to go by. Fortunately, we are blessed with local parks where we can walk outside safely and take in the beautiful autumn foliage and clear skies.

Our local businesses have been innovating where they can. There are those businesses that have offered the same services, just with fewer people in the store at any one time. Some of these are:



- Baker D. Cirico
- Bendigo Bank
- DOC Delicatessen
- DOC Espresso
- Lukumades
- Poppy Shop
- Yochi
- Parco.



Another group of businesses have offered the same services, just using a different medium. This group includes those providing takeaway and home delivery. Local cafes and restaurants you can call to pick up takeaway or organise a delivery from include:

- Killiney Kopitiam
- King and Godfree
- Kaprica
- DOC Pizza and Mozzarella Bar
- Heart Attack and Vine
- Leonardo's Pizza Palace
- University Café
- Il Gambero on the Park
- Ying Thai 2
- Universal Pizza.



You can also call Readings Kids to order a book and pick up at the door.

And finally, there are a group of businesses who've shaken things up even more. In this group, owners have been using the same space to offer a slightly different service. For example, Chef Richard from Masani has changed his sit-down restaurant to a space where you can buy direct from his high-quality fruit and vegetable suppliers as well as pick up a pre-cooked delicious meal or some freshly baked bread.

While there have been some changes and we do want things to get back to 'normal', it'd be great to keep some of this 'new normal' – with the range of innovative services being offered.

Help support the locals as things slowly open up.

**A big shout-out to all of our local businesses and essential service workers, who make it possible for the rest of us to keep stocked up and inside.**

